98th Congress, 1st Session - - - - - - - - Senate Document No. 98–2

PROPOSED BUDGET DEFERRALS

MESSAGE

FROM

THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

FOUR DEFERRALS AND A REVISION TO A PREVIOUS DEFERRAL INCREASING THE AMOUNT DEFERRED, AFFECTING PROGRAMS IN THE DEPARTMENTS OF AGRICULTURE, COMMERCE, HOUSING AND URBAN DEVELOPMENT, AND INTERIOR

JANUARY 5, 1983 (pursuant to order of JANUARY 30, 1975).—Referred to the Committees on Appropriations; Budget; Agriculture, Nutrition, and Forestry; Commerce, Science, and Transportation; Environment and Public Works; Banking, Housing, and Urban Affairs; and Energy and Natural Resources and ordered to be printed

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U.S. GOVERNMENT PRINTING OFFICE

11-012 O WASHINGTON: 1983

S180-1

To the Congress of the United States:

In accordance with the Impoundment Control Act of 1974, I herewith report four deferrals totaling $38,897,952 and a revision to a previous deferral, increasing the amount deferred by $10,000,000.

The deferrals affect programs in the Departments of Agriculture, Commerce, Housing and Urban Development, and Interior.

The details of the deferrals are contained in the attached reports.

RONALD REAGAN.

THE WHITE HOUSE, *January 5, 1983.*

CONTENTS OF SPECIAL MESSAGE
(in thousands of dollars)

Deferral #	Item	Budget Authority
	Department of Agriculture	
	Agricultural Stabilization and Conservation Service	
D83-36	Dairy indemnity program	7,000
	Department of Commerce	
	Economic Development Administration	
D83-37	Economic development revolving fund	25,350
	National Bureau of Standards	
D83-38	Scientific and technical research and services	6,500
	Department of Housing and Urban Development	
	Community Planning and Development	
D83-32A	Urban development action grants	244,000
	Department of Interior	
	Minerals Management Service	
D83-39	Payments for proceeds, sale of water mineral leasing	48
	Total, Deferrals	282,898

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SUMMARY OF SPECIAL MESSAGES
FOR FY 1983
(in thousands of dollars)

	Rescissions	Deferrals	
Fourth special message			
New items	---	38,898	
Change to amount previously submitted	---	10,000	
Effects of Fourth special message	---	48,898	
Amounts previously submitted that were changed by this message	---	234,000	
Total, rescissions and deferrals	---	282,898	
Amounts previously submitted that were not changed by this message	2,000	3,130,781	
Total amount proposed to date in all special messages	2,000	3,413,679	1/

1/ All amounts listed represent budget authority except for $14,446,000 in one general revenue sharing deferral of outlays only.

Deferral No: D83-36

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: U.S. Department of Agriculture	New budget authority (P.L. 97-370): $ 7,000,000
Bureau: Agricultural Stabilization and Conservation Service	Other budgetary resources:
Appropriation title & symbol: Dairy Indemnity Program 1233314 1/	Total budgetary resources: 7,000,000
	Amount to be deferred: Part of year: 7,000,000
	Entire year:
MB identification code: 12-3314-0-1-351	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act
Grant program: ☐ Yes ☒ No	☐ Other
Type of account or fund: ☒ Annual ☐ Multiple-year (expiration date) ☐ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other

Justification: The Dairy indemnity program compensates dairy farmers and dairy product manufacturers who, through no fault of their own, suffer losses caused by removal of milk or milk products from the market because of chemical contamination or nuclear radiation or fallout. The funds being deferred were provided to address a problem that is of limited scope and that developed subsequent to the transmittal of the FY 1983 Budget to the Congress. Hawaiian dairy farmers and manufacturers suffered losses due to contamination. The source of the contamination has been identified and recourse is being sought by several damaged parties through the courts.

In addition, a number of legal questions regarding eligibility would have to be resolved before any claims could be approved for payment. The complex structure of milk marketing in Hawaii has made it extremely difficult to determine which milk is eligible for payment. To date, no claims have been certified for payment.

Accordingly, the situation will be monitored to determine later in the fiscal year whether or not the $7 million provided by this appropriation is needed for the purposes intended. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Effects: Any indemnity to dairy farmers and manufacturers for FY 1982 losses in Hawaii under the Dairy indemnity program will be delayed for part of the fiscal year.

Outlay Effect: This deferral action will have no effect on FY 1983 outlays.

1/ This account was the subject of a deferral in FY 1982 (D82-88).

Deferral No: D83-37

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Commerce	New budget authority (P.L. ____): $ ____
Bureau: Economic Development Administration	Other budgetary resources: 289,543,053
Appropriation title & symbol: Economic Development Revolving Fund 13X4406	Total budgetary resources: 289,543,053
	Amount to be deferred: Part of year: 25,350,000
	Entire year: ____
OMB identification code: 13-4406-0-3-452	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act
Grant program: ☒ Yes ☐ No	☐ Other ____
Type of account or fund: ☐ Annual ☐ Multiple-year ____ (expiration date) ☒ No-year	Type of budget authority: ☐ Appropriation ☐ Contract authority ☒ Other: Fund balances

Justification: Interest on loans, principal repayments from loans made under the Area Redevelopment Act and the Public Works and Economic Development Act of 1965, and proceeds from the sale of collateral are deposited in the Economic Development Revolving Fund. Interest payments are made to the Treasury from the fund.

This deferral reflects action taken during the period of the continuing appropriations for FY 1983 (Public Law 97-276) to preserve these funds pending Congressional interest in their transfer to the Salaries and expenses and Economic development assistance program accounts. These funds were subsequently transferred by Congress in the act making further continuing appropriations for FY 1983 (Public Law 97-377).

Estimated Effects: The deferral has no programmatic or budgetary effects.

Outlay Effect: There is no effect on outlays in 1983 resulting from this deferral.

Deferral No: D83-3R

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Commerce	New budget authority (P.L. 97-377) $ 24,142,000
Bureau National Bureau of Standards	Other budgetary resources 11,643,933
Appropriation title & symbol	Total budgetary resources 35,785,933
Scientific and Technical Research and Services (13X0500) 1/	Amount to be deferred: Part of year 6,500,000
	Entire year
OMB identification code: 13-0500-0-1-376	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act
Grant program ☐ Yes ☒ No	☐ Other
Type of account or fund: ☐ Annual	Type of budget authority: ☒ Appropriation
☐ Multiple-year (expiration date)	☐ Contract authority
☒ No-year	☐ Other

Justification: This deferral is a continuation of the deferral of NBS central computer replacement funds approved in fiscal year 1982. These funds will be deferred for part of fiscal year 1983 and will allow the Department of Commerce time to do a comprehensive study on the feasibility of establishing a department-wide scientific computer center to provide for a large-scale scientifically oriented computer capability. This computer facility, recommended in a GAO Report, would improve service at lower costs to its users. The study is planned for completion by December 31, 1982. Pending recommendations of the study, deferred funds can then be released in January, 1983. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Effects: The effects of the deferral would be to delay the procurement of the NBS computer until the summer of 1983.

Outlay Effect: This deferral action will have no effect on 1983 outlays.

1/ This account was the subject of a similar deferral in FY 1982 (D82-253).

D83-32A

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of P.L. 93-344

This report updates Deferral No. D83-32 transmitted to the Congress on December 7, 1982.

This revision to a deferral for the Department of Housing and Urban Development's Urban Development Action Grants increases the amount previously deferred from $234,000,000 to $244,000,000. This increase of $10,000,000 is attributable to a more recent and higher estimate of the unreserved and unobligated funds carried forward into FY 1983 that are deferred to maintain program levels proposed and approved for the FY 1983 budget.

Deferral No: D83-32A

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Housing and Urban Development	New budget authority (P.L. 97-272) $ 440,000,000
Bureau Community Planning and Development	Other budgetary resources 370,000,000*
Appropriation title & symbol Urban Development Action Grants 1/ 862/30170 862/40170 2/* 862/50170 2/ 863/60170	Total budgetary resources 810,000,000* Amount to be deferred: Part of year $ ____ Entire year 244,000,000*
OMB identification code: 86-0170-0-1-451	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act
Grant program ☒ Yes ☐ No	☐ Other ____
Type of account or fund: September 30, 1983 ☐ Annual September 30, 1984 September 30, 1985 ☒ Multiple-year September 30, 1986 (expiration date) ☐ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ____

Justification:* Urban Development Action Grants provide localities with discretionary funding to be used in conjunction with private and other public funds to promote local economic development. In order to be more consistent with the levels proposed and approved for the FY 1983 Budget, $234 million of the FY 1982 appropriation was deferred and reported to Congress (see Deferral No. D83-32). However, it is now estimated that $244 million, not $234 million, in unreserved and unobligated funds were carried over into FY 1983. Hence, the deferral has been increased to account for this higher estimate.

Estimated Effects:* This deferral action will result in a program level and new grant announcements during FY 1983 more consistent with the proposed and approved 1983 budget. This could result in approximately 190 fewer grant announcements being made in FY 1983 than would otherwise be announced without this deferral, if all available resources were in fact used in FY 1983.

Outlay Effect:* This deferral action will shift an estimated $12 million in FY 1983 outlays to FY 1984, $49 million in FY 1984 outlays to FY 1985, and $61 million in each FY 1985, 1986, and 1987 to FY 1986, 1987, and 1988.

1/ This account was subject of a deferral in FY 1982, D82-113.
2/ The deferral applies to these accounts.
* Revised from previous report.

Deferral No: D83-39

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of the Interior	New budget authority (P.L. _____) $ _____
Bureau: Minerals Management Service	Other budgetary resources 47,952
Appropriation title & symbol: Payments for Proceeds, Sale of Water Mineral Leasing Act of 1920, Sec. 40(d) 14X5662	Total budgetary resources 47,952
	Amount to be deferred: Part of year _____
	Entire year 47,952
OMB identification code: 14-5662-0-2-301	Legal authority *(in addition to sec. 1013)*: ☒ Antideficiency Act
Grant program ☐ Yes ☒ No	☐ Other _____
Type of account or fund: ☐ Annual ☐ Multiple-year _____ *(expiration date)* ☒ No-year	Type of budget authority: ☐ Appropriation ☐ Contract authority ☒ Other receipts

Justification: Section 40(d) of the Mineral Leasing Act of 1920 (30 U.S.C. 229(a)) provides that when lessees or operators drilling for oil or gas on public lands strike water, water wells may be developed by the Department from the proceeds from sale of water from existing wells. Receipts have been accruing to this permanent account at the rate of about $3,000 per year. At the start of fiscal year 1965, the account had an unobligated balance of $16,000. At the start of fiscal year 1983 the unobligated balance was $47,952. None of these receipts have been obligated over the past ten years and none are planned for obligation in fiscal year 1983 because the total available is too small to be put to practical use for the purpose designated by law. Deferral is planned because funds could not be used effectively during the current period even if made available for obligation. This reserve action is taken pursuant to the Antideficiency Act (31 U.S.C. 1512).

Estimated Effects: There will be no programmatic or outlay impact in fiscal year 1983 since the receipts will continue to accrue but will remain unobligated until such time as an amount is available which can be used for effective purposes.

Outlay Effect: This deferral will have no effect on FY 1983 outlays.